

# German Case Study: Interdisciplinary Planning for New Developments and Constructions in Lower Saxony – Introduction: The Strategic Frame

COST Action TU1203  
Crime Prevention Through Urban Design And Planning  
New Townhall Hannover, 2016 April 19<sup>th</sup>

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## PRELIMINARY REMARKS

## Germany is a federal democracy

Germany's federal character is revealed in the **large level of independence of the 16 federal states**, in particular with regard to the police, disaster control, and culture.

The **federal states** in Germany are **responsible for the organisation of the police and crime prevention**. In extreme cases, there are 16 different approaches and political strategies.

**Lower Saxony** represents the **best practice** of crime prevention through urban planning among the German states.

Lower Saxony is Germany's second-largest federal state –  
Capital: Hannover; Population: about 7,8 million; Surface area: 47,615 km<sup>2</sup>

## Basic Orientations in the Public Sector as Context of CP-UDP in Germany

until 1990: Logic of Public Administration

Top-down control by Laws and Norms  
– as ENV 14383 Prevention of Crime

1990-2005: Logic of New Public Management

Neoliberal control by market; withdrawal of state institutions – e.g. reduction of police forces, development of a commercial security market

Deregulation: no chance for trad. approaches like ENV / CEN 14383

From 2000/2005: Tendency to New Public Governance

Promoting processes of negotiation among stakeholders; building networks for exchange of resources and for participation

CP-UDP in Lower Saxony is embedded in the culture of New Public Governance

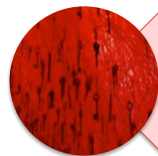
## Example: Joint Program “The Third Way / Neue Mitte” by Britain’s Blair and Germany’s Schröder in 1998

“Too often rights were elevated above responsibilities, but the responsibility of the individual to his or her family, neighbourhood and society cannot be offloaded on to the state. If the concept of mutual obligation is forgotten, this results in a decline in community spirit, lack of responsibility towards neighbours, rising crime and vandalism, and a legal system that cannot cope.” (p. 3)

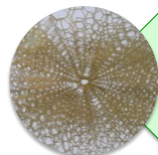
„This also requires a modern approach to government:

- ⊙ The state should not row, but steer: not so much control, as challenge.
- ⊙ Solutions to problems must be joined up. Within the public sector bureaucracy at all levels must be reduced, performance targets and objectives formulated, the quality of public services rigorously monitored, and bad performance rooted out.” (p. 4)

## Overview



**Constitution of the Security Partnership in Urban Planning and Design in Lower Saxony**



**Development of Audits to Assess Secure Housing and Public Spaces**



**Outcome: Interdisciplinary Competences and Results**



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## SECURITY PARTNERSHIP IN URBAN PLANNING AND DESIGN IN LOWER SAXONY

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## Dissemination of CPTED-criteria by Brochures of the Ministry that is responsible for urban planning – 2002 - 2005



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# Formation of the Security Partnership in Urban Planning and Design in Lower Saxony in 2005

Sicherheitspartnerschaft  
im Städtebau  
in Niedersachsen  
Impulse für Lebensqualität



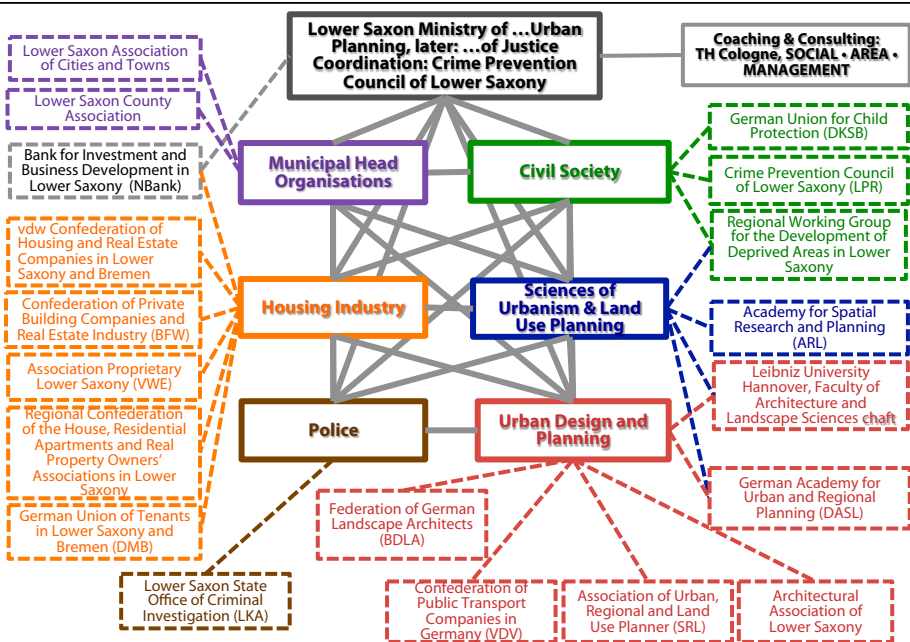
**Start Time: 29. Juni 2005**

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## Governance Network of the Security Partnership in Urban Planning and Design in Lower Saxony



## Mission Statement of the Security Partnership in Urban Planning and Design in Lower Saxony

### Agreement on Increasing Urban Security and Crime Prevention through Urban Planning and Urban Renewal

- |   |  |
|---|--|
| (1) Security in public areas  | (7) Testing and comparing new techniques |
| (2) Combined land use   | (8) Building networks of multipliers     |
| (3) Security in traffic circulation areas                                     | (9) Enhancement of the public relations  |
| (4) Encouragement of neighbourhood activities                                 | (10) Research and evaluation             |
| (5) Public participation  | (11) Education and advanced training     |
| (6) Cooperation and exchange of information between the different disciplines |  |

Sicherheitspartnerschaft  
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Representatives of the Security Partnership in Urban Planning and Design in Lower Saxony, 2015



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## DEVELOPMENT OF AUDITS TO ASSESS SECURE HOUSING AND PUBLIC SPACES

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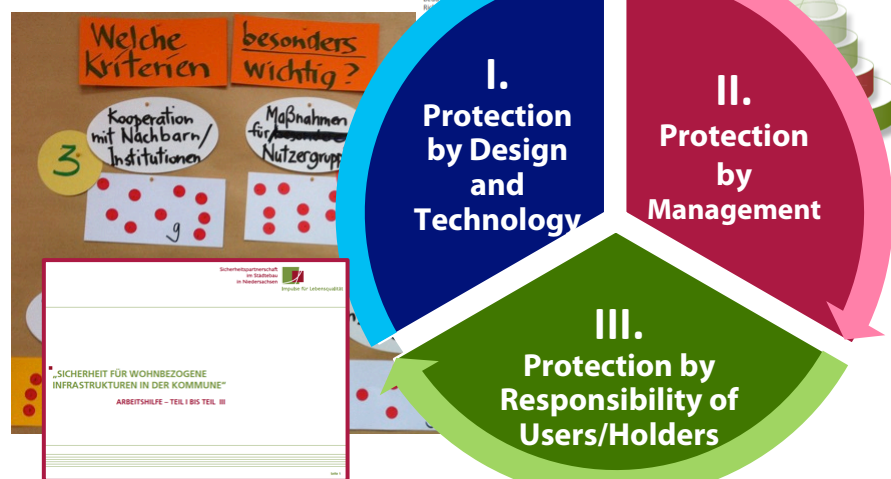
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## Derivation of the Strategic Frame from Third Generation CPTED



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## Involvement of International Experts

- ⊙ 2004 Paul van Soomeren/NL
- ⊙ 2006 Dr. Günther Stummvoll/Austria
- ⊙ 2007 Dr. Caroline Davey and Andrew B. Wootton/Design Against Crime Solution Centre, University of Salford/GB
- ⊙ 2009 Armando Jongejan, Executive Master in Information Management of Politie Noord/NL
- ⊙ 2011 Dolf Becx/NL
- ⊙ 2012 Prof. Arch. Clara Cardia, LABQUS/Laboratorio Qualità Urbana e Sicurezza, Politecnico di Milano/Italy

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## Development of Transdisciplinary Tools

Niedersächsisches  
Qualitätssiegel  
für sicheres Wohnen

2009



Based on the general orientation the Security Partnership in Urban Planning and Design in Lower Saxony developed transdisciplinary tools on the strategic level of the federal state:

- **Common language** of crime prevention by urban design and planning
- **Audit and Label “Secure Housing”** (Certification Mark)
- **Guidelines and Checklist “Secure Public Spaces”** – focused on local situations that are especially stressed by crime and incivilities like railway stations, stops of public transport, frequently used public places, school areas, playgrounds, pedestrian areas, sports fields, parking areas, green areas and parks, and so on.
- **Governance Chain of Dissemination** from the **Macro Level (Federal State)** to the **Meso Level (Associations of Stakeholders)** and further to the **Micro Level (of Municipalities and Companies)**

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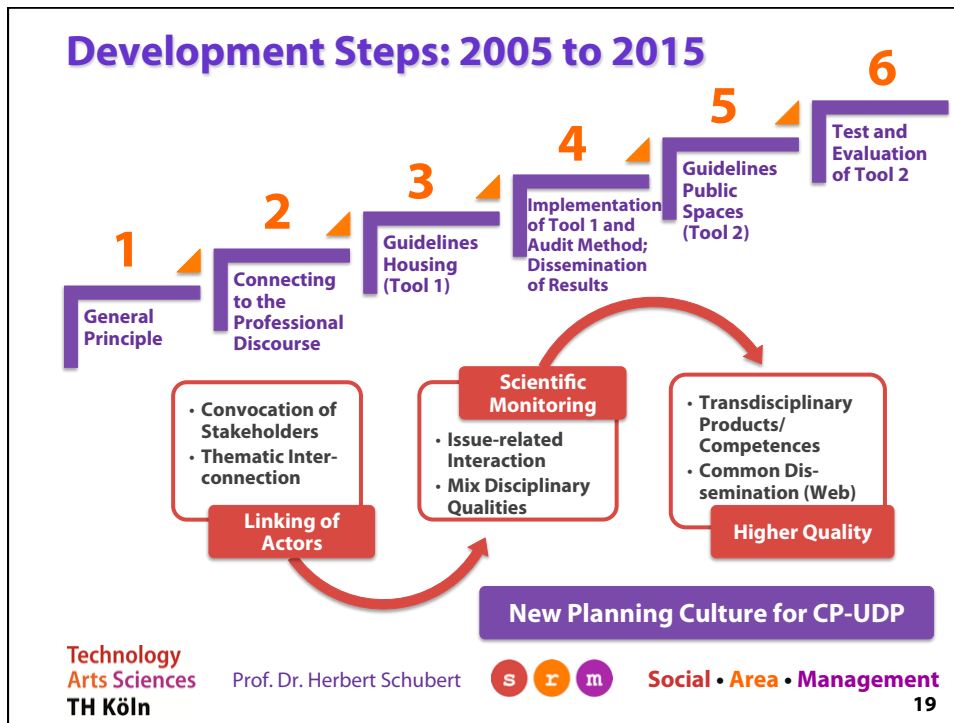


## Procedural Model for the Application of the Tool „Secure Public Spaces“



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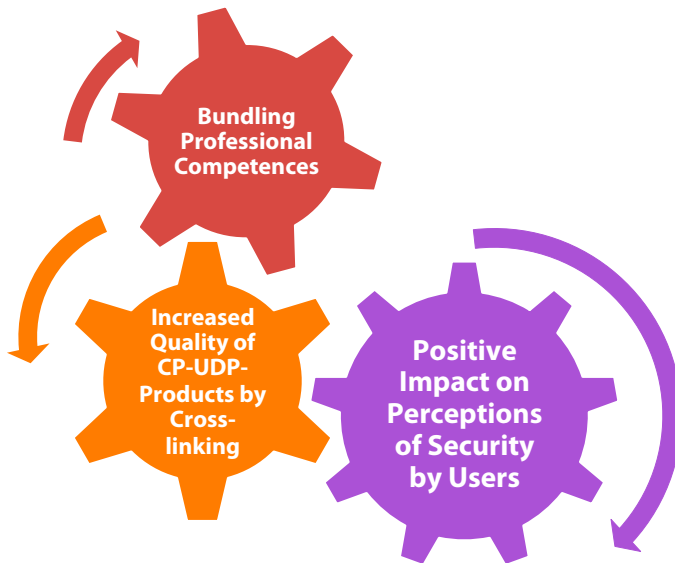
### OUTCOME: INTERDISCIPLINARY COMPETENCES AND RESULTS



- ## Outcome: New Planning Culture for CP-UDP
- ⊙ Generation 1: Gilde Carré in Linden → Introducing CP-UDP Criteria after Building Permit  
2005 -2008: Intervention after completion of planning documents
  - ⊙ Generation 2: Forum Herrenhauser Market → Considering CP UDP Criteria in the Planning Phase  
2012 – 2014: Cooperation between architect, developer and advisor on crime prevention (by police)
  - ⊙ Generation 3: Eichenpark Langenhagen → Primary Prevention Chain of Urban Planning  
since 2014: Taking the Criteria as a Basis for all involved Stakeholders before and during Building Permit Process
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## What makes the success of the network cooperation?



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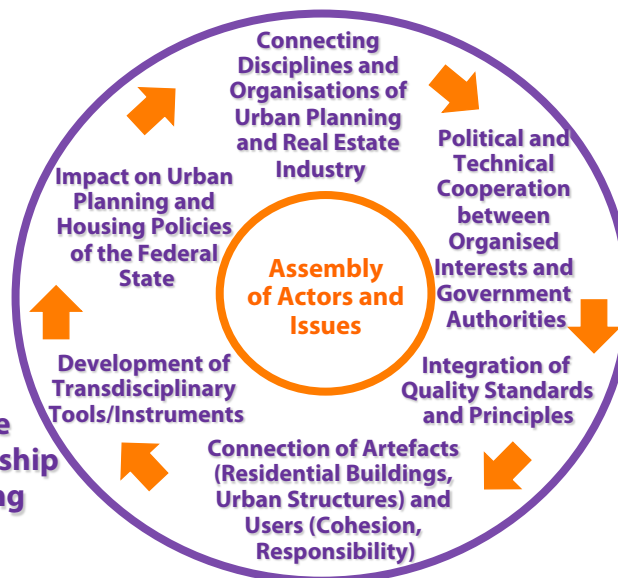
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## Evaluation of the Security Partnership in Urban Planning and Design as Actor-Network



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